

1. Background

- 1.1 The Treasury Management Strategy for 2015/16 has been developed by the adoption of the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management 2009 (revised 2011), which includes the requirement for determining a treasury strategy on the likely financing and investment activity for the forthcoming financial year. The Code also recommends that members are informed of Treasury Management activities at least twice a year. This report therefore ensures this authority has adopted the code and complies with its requirements, one of which is the provision of a Mid-year report to Members.

2. Economic update for the first six months

- 2.1 The following key points have been provided by the councils Treasury Advisors, Capita Treasury Solutions.
- 2.2 UK GDP growth rates in 2013 of 2.2% and 2.9% in 2014 were the strongest growth rates of any G7 country; the 2014 growth rate was also the strongest UK rate since 2006 and the 2015 growth rate is likely to be a leading rate in the G7 again, possibly being equal to that of the US. However, quarter 1 of 2015 was weak at +0.4% (+2.9% y/y) though there was a rebound in quarter 2 to +0.7% (+2.4% y/y). Growth is expected to weaken to about +0.5% in quarter 3 as the economy faces headwinds for exporters from the appreciation of Sterling against the Euro and weak growth in the EU, China and emerging markets, plus the dampening effect of the Government's continuing austerity programme, although the pace of reductions was eased in the May Budget. Despite these headwinds, the Bank of England August Inflation Report had included a forecast for growth to remain around 2.4 – 2.8% over the next three years, driven mainly by strong consumer demand as the squeeze on the disposable incomes of consumers has been reversed by a recovery in wage inflation at the same time that CPI inflation has fallen to, or near to, zero over the last quarter. Investment expenditure is also expected to support growth. However, since the report was issued, the Purchasing Manager's Index, (PMI), for services on 5 October would indicate a further decline in the growth rate to only +0.3% in Q4, which would be the lowest rate since the end of 2012. In addition, worldwide economic statistics and UK consumer and business confidence have distinctly weakened, so it would therefore not be a surprise if the next Inflation Report in November were to cut those forecasts in August.
- 2.3 The August Bank of England Inflation Report forecast was notably subdued in respect of inflation which was forecast to barely get back up to the 2% target within the 2-3 year time horizon. However, with the price of oil taking a fresh downward direction and Iran expected to soon re-join the world oil market after the impending lifting of sanctions, there could be several more months of low inflation still to come, especially as world commodity prices have generally been depressed by the Chinese economic downturn.
- 2.4 There are therefore considerable risks around whether inflation will rise in the near future as strongly as had previously been expected; this will make it more difficult for the central banks of both the US and the UK to raise rates as soon as was being forecast until recently, especially given the recent major concerns around the slowdown in Chinese growth, the knock on impact on the earnings of emerging countries from falling oil and commodity prices, and the volatility we have seen in equity and bond markets in 2015 so far, which could potentially spill over to impact the real economies rather than just financial markets.

3. Investments

- 3.1 The DCLG's Guidance on Local Government Investments in England gives priority to security and liquidity and the Council's aim is to achieve a yield commensurate with these principles.

Security of capital remained the Council's main investment objective. This was maintained by following the Council's counterparty policy as set out in its Treasury Management Strategy for 2015/16 approved by Council on the 24th February 2015. This restricted the new investments to the following:-

- T-Bills and the Debt Management Office (DMO)
- Other Local Authorities
- AAA-rated Money Market Funds
- UK Banks & Building Societies – Minimum long term rating of A or equivalent across all three rating agencies (Fitch, Standard & Poors and Moody's)
- Bonds issued by multilateral development banks
- Enhanced Money Market funds and collective schemes
- Certificate of Deposits (CD's) or Corporate Bonds with banks and building societies
- Corporate bonds funds
- Gilt Funds
- Property Funds

Counterparty credit quality is assessed and monitored with reference to :-

- Credit ratings
- Credit Default Swaps (CDS)
- Share Price
- GDP of the country in which the institution operates

The Council applies the creditworthiness service provided by Capita. This service employs a sophisticated modelling approach utilising credit ratings from the three main credit rating agencies – Fitch, Moody's and Standard and Poor's. The credit ratings of counterparties are supplemented with the following overlays:

- Credit watches and credit outlooks from credit rating agencies;
- CDS spreads to give early warning of likely changes in credit ratings;
- Sovereign ratings to select counterparties from only the most creditworthy countries.

3.2 It is a very difficult investment market in terms of earning the level of interest rates commonly seen in previous decades as rates are very low and in line with the 0.50% Bank Rate. As part of the 2015/16 Treasury Management Strategy investments have only been with counterparties which met the lending criteria set, and up to a maximum period of one year. Treasury officers have kept to this strategy for the period reported on. Given this risk environment, investment returns are likely

to remain low.

3.3 Investments - Movements in the Council's investment portfolio during the first six months of 2015/16 can be seen in the table below.

| Source of Loan | Balance at 1 April 2015 £ | Raised during Apr-Sept £ | Repaid during Apr-Sept £ | Balance at 30 Sept 2015 £ |
|--|------------------------------|-------------------------------------|---------------------------------|---|
| Short term Lending | | | | |
| Bank – Term Deposit/CD's | 9,000,000 | 21,100,000 | 8,000,000 | 22,100,000 |
| Building Societies | 2,500,000 | 5,350,000 | 2,500,000 | 5,350,000 |
| Call Accounts | 3,275,025 | 39,440,025 | 36,165,000 | 6,550,050 |
| Money Market Funds | 3,830,021 | 5,000,000 | 6,830,000 | 2,000,021 |
| Total Short Term Lending | 18,605,046 | 70,890,025 | 53,495,000 | 36,000,071 |
| Pooled Investments | Original Investment | Offer Price (Purchase Price) | Bid Price (Market Value) | NAV Return on Investment |
| CCLA – Property Fund | 500,000 | 295.14p | 283.16p | 4.8% |
| | Original Investment | Value as at 1/4/15 £ | Value as at 30/9/15 | Average Return |
| Federated Prime Rate Sterling Cash Plus Fund | 1,000,000 | 1,029,521 | 1,032,811 | Not available – will be reported at 31 st March 2016 |
| Payden Sterling Reserve Fund | 1,000,000 | 1,015,175 | 1,012,104 | 0.9% |

3.4 In February 2015 the Council's Investment income for 2015/16 was budgeted to be £170,750. The average cash balances representing the council's reserves and working balances was £28.358m during the period this report covers. The Council anticipates an investment outturn of £200,000 at a rate of 0.70% for the whole year. Security of capital has remained the Council's main investment objective. This has been maintained by following the Council's counterparty policy as set out in its Treasury Management Strategy Statement for 2015/16.

4. Prudential Indicators

- 4.1 During the financial year to date the Council has operated within the treasury limits and Prudential Indicators set out in the Council's Treasury Policy Statement and Annual Treasury Strategy Statement. Appendix B attached highlights the major indicators.

5. Outlook

| | Dec-15 | Mar-16 | Jun-16 | Sep-16 | Dec-16 | Mar-17 | Jun-17 | Sep-17 | Dec-17 | Mar-18 | Jun-18 |
|----------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Bank rate | 0.50% | 0.50% | 0.75% | 0.75% | 1.00% | 1.00% | 1.25% | 1.50% | 1.50% | 1.75% | 1.75% |
| 5yr PWLB rate | 2.40% | 2.50% | 2.60% | 2.80% | 2.90% | 3.00% | 3.10% | 3.20% | 3.30% | 3.40% | 3.50% |
| 10yr PWLB rate | 3.00% | 3.20% | 3.30% | 3.40% | 3.50% | 3.70% | 3.80% | 3.90% | 4.00% | 4.10% | 4.20% |
| 25yr PWLB rate | 3.60% | 3.80% | 3.90% | 4.00% | 4.10% | 4.20% | 4.30% | 4.40% | 4.50% | 4.60% | 4.60% |
| 50yr PWLB rate | 3.60% | 3.80% | 3.90% | 4.00% | 4.10% | 4.20% | 4.30% | 4.40% | 4.50% | 4.60% | 4.60% |

- 5.1 Capita Asset Services undertook its last review of interest rate forecasts on 11 August shortly after the quarterly Bank of England Inflation Report. Later in August, fears around the slowdown in China and Japan caused major volatility in equities and bonds and sparked a flight from equities into safe havens like gilts and so caused PWLB rates to fall below the above forecasts for quarter 4 2015. However, there is much volatility in rates as news ebbs and flows in negative or positive ways and news in September in respect of Volkswagen, and other corporates, has compounded downward pressure on equity prices. This latest forecast includes a first increase in Bank Rate in quarter 2 of 2016.

Despite market turbulence since late August causing a sharp downturn in PWLB rates, the overall trend in the longer term will be for gilt yields and PWLB rates to rise when economic recovery is firmly established accompanied by rising inflation and consequent increases in Bank Rate, and the eventual unwinding of QE. Increasing investor confidence in eventual world economic recovery is also likely to compound this effect as recovery will encourage investors to switch from bonds to equities.

The overall balance of risks to economic recovery in the UK is currently evenly balanced. Only time will tell just how long this current period of strong economic growth will last; it also remains exposed to vulnerabilities in a number of key areas.

6. Performance management

- 6.1 In compliance with the requirements of the Treasury Management CIPFA Code of Practice this report provides members with a summary report of the treasury management activity during the first six months of 2015/16. None of the Prudential Indicators have been breached and a prudent

Appendix A

approach has been taken in relation to investment activity with priority being given to security and liquidity over yield.

| | |
|-------------------------------|---|
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| Background information | Treasury Management Strategy, Council 24th February 2015 |

The Council's Capital Position (Prudential Indicators)

This part of the report is structured to update:

- The Council's capital expenditure plans;
- How these plans are being financed;
- The impact of the changes in the capital expenditure plans on the prudential indicators and the underlying need to borrow; and
- Compliance with the limits in place for borrowing activity.

Prudential Indicator for Capital Expenditure

This table shows the revised estimate for capital expenditure and change since the capital programme was agreed as part of the budget setting process.

| Capital Expenditure | 2015/16 Original Budget | 2015/16 Current Budget* | Position as at 30 th Sept 2015 |
|---------------------|-------------------------------|-------------------------------|---|
| | £000 | £000 | £000m |
| General Fund | 4,317 | 8,266 | 1,200 |
| Total | 4,317 | 8,266 | 1,200 |

* Current budget includes unspent capital budgets carried-forward from 2014/15 (£3,919,000 – primarily budget for the Purchase of an Environmental Services depot site and Environmental Services vehicles) and those capital schemes approved since the Prudential Indicator was set in February 2015 (an additional £30,000 toward air conditioning works at CLC).

Changes to the Financing of the Capital Programme

The table below draws together the main strategy elements of the capital expenditure plans (above), highlighting the supported and unsupported elements of the capital programme, and the expected financing arrangements of this capital expenditure. Any borrowing element in the table increases the underlying indebtedness of the Council by way of the Capital Financing Requirement (CFR), although this will be reduced in part by revenue charges for the repayment of debt (the Minimum Revenue Provision).

The Council currently has no requirement to borrow.

| Capital Expenditure | 2015/16 Original Budget | 2015/16 Current Budget | Position as at 30 th Sept 2015 |
|------------------------------|-------------------------------|------------------------------|---|
| | £000 | £000 | £000 |
| Financed by: | | | |
| Capital receipts | 3,645 | 7,264 | 664 |
| Capital grants | 422 | 422 | 286 |
| Earmarked reserves (revenue) | 0 | 230 | 0 |
| Revenue contributions | 250 | 350 | 250 |
| Total financing | 4,317 | 8,266 | 1,200 |
| Borrowing need | 0 | 0 | 0 |

Changes to the Prudential Indicators for the Capital Financing Requirement, External Debt and the Operational Boundary

The table below shows the Capital Financing Requirement (CFR), which is the underlying external need to incur borrowing for a capital purpose. It also shows the expected debt position over the period. This is termed the Operational Boundary.

Prudential Indicator – Capital Financing Requirement

The Council is on target to achieve the original forecast Capital Financing Requirement. The Council does not expect to borrow during 2015/16.

Prudential Indicator – External Debt / the Operational Boundary

The operational boundary represents the maximum operational borrowing limit at any one time.

| | 2015/16 Original Indicator | Actual position as at 30th Sept 2015 |
|---|---|---|
| | £000 | £000 |
| Prudential Indicator – Capital Financing Requirement | | |
| Total CFR | 0 | 0 |
| Net movement in CFR | 0 | 0 |
| Prudential Indicator – The Operational Boundary | | |
| Borrowing | 4,500 | 0 |
| Other long term liabilities | 0 | 0 |
| Total debt 31 March | 4,500 | 0 |

Limits to Borrowing Activity

The first key control over the treasury activity is a prudential indicator to ensure that over the medium term, net borrowing (borrowings less investments) will only be for a capital purpose. Gross external borrowing should not, except in the short term, exceed the total of CFR in the preceding year plus the estimates of any additional CFR for 2015/16 and next two financial years. This allows some flexibility for limited early borrowing for future years. The Council has approved a policy for borrowing in advance of need which will be adhered to if this proves prudent.

| | 2015/16 Original Estimate | Position as at 30th Sept 2015 |
|----------------------------------|--|--|
| | £000 | £000 |
| Gross borrowing | 0 | 0 |
| CFR (expected year-end position) | 0 | 0 |

The Chief Finance Officer reports that no difficulties are envisaged for the current or future years in complying with this prudential indicator.

A further prudential indicator controls the overall level of borrowing. This is the Authorised Limit which represents the limit beyond which borrowing is prohibited, and needs to be set and revised by Members. It reflects the level of borrowing which, while not desired, could be afforded in the short term, but is not sustainable in the longer term. It is the expected maximum borrowing need with some headroom for unexpected movements. This is the statutory limit determined under section 3 (1) of the Local Government Act 2003.

| Authorised limit for external debt | 2015/16 Original Indicator £000 | Actual debt as at 30th Sept 2015 £000 |
|---|--|--|
| Borrowing | 6,500 | 0 |
| Other long term liabilities | 0 | 0 |
| Total | 6,500 | 0 |